

417 F.2d 801
United States Court of Appeals Fifth Circuit.
ST. HELENA PARISH SCHOOL BOARD et al.
v.
James WILLIAMS, Jr., et al.,
Plaintiffs-Appellants, United States of America,
Intervenor-Appellant,
v.
IBERVILLE PARISH SCHOOL BOARD et al.,
Defendants-Appellees. (Civil Action No. 2921)
Yvonne Marie BOYD et al., Plaintiffs-Appellants,
United States of America, Intervenor-Appellant,
v.
The POINTE COUPEE PARISH SCHOOL BOARD
et al., Defendants-Appellees. (Civil Action No.
3164)
Terry Lynn DUNN et al., Plaintiffs-Appellants,
United States of America, Intervenor-Appellant,
v.
LIVINGSTON PARISH SCHOOL BOARD et al.,
Defendants-Appellees. (Civil Action No. 3197)
Donald Jerome THOMAS et al.,
Plaintiffs-Appellants,
v.
WEST BATON ROUGE PARISH SCHOOL
BOARD et al., Defendants-Appellees. (Civil Action
No. 3208)
Robert CARTER et al., Plaintiffs-Appellants,
v.
WEST FELICIANA PARISH SCHOOL BOARD et
al., Defendants-Appellees. (Civil Action No. 3248)
Sharon Lynne GEORGE et al.,
Plaintiffs-Appellants,
v.
C. Walter DAVIS, President, East Feliciana Parish
School Board et al., Defendants-Appellees. (Civil
Action No. 3253)
Welton J. CHARLES, Jr., et al.,
Plaintiffs-Appellants, United States of America,
Intervenor-Appellant,
v.
ASCENSION PARISH SCHOOL BOARD, and
Gordon Webb, Defendants-Appellees. (Civil
Action No. 3257)
Rickey Dale CONLEY et al., Plaintiffs-Appellants,
v.
LAKE CHARLES SCHOOL BOARD et al.,
Defendants-Appellees. (Civil Action No. 9981)
Ura Bernard LEMON et al., Plaintiffs-Appellants,

United States of America, Intervenor-Appellant,
v.
BOSSIER PARISH SCHOOL BOARD et al.,
Defendants-Appellees. (Civil Action No. 10687)
Marcus GORDON et al., Plaintiffs-Appellants,
v.
JEFFERSON DAVIS PARISH SCHOOL BOARD et
al., Defendants-Appellees. (Civil Action No.
10902)
Alfreda TRAHAN et al., Plaintiffs-Appellants,
v.
LAFAYETTE PARISH SCHOOL BOARD et al.,
Defendants-Appellees. (Civil Action No. 10903)
Marilyn Marie MONTEILH et al.,
Plaintiffs-Appellants,
v.
ST. LANDRY PARISH SCHOOL BOARD et al.,
Defendants-Appellees. (Civil Action No. 10912)
Virgie Lee VALLEY et al., Plaintiffs-Appellants,
United States of America, Intervenor-Appellant,
v.
RAPIDES PARISH SCHOOL BOARD et al.,
Defendants-Appellees. (Civil Action No. 10946)
Joann GRAHAM et al., Plaintiffs-Appellants,
v.
EVANGELINE PARISH SCHOOL BOARD et al.,
Defendants-Appellees. (Civil Action No. 11053)
John ROBERTSON et al., Plaintiffs-Appellants,
v.
NATCHITOCHES PARISH SCHOOL BOARD et
al., Defendants-Appellees. (Civil Action No. 11054)
Beryl N. JONES et al., Plaintiffs-Appellants,
United States of America, Intervenor-Appellant,
v.
CADDO PARISH SCHOOL BOARD et al.,
Defendants-Appellees. (Civil Action No. 11055)
Catherine BATTISE et al., Plaintiffs-Appellants,
v.
ACADIA PARISH SCHOOL BOARD et al.,
Defendants-Appellees. (Civil Action No. 11125)
James H. HENDERSON, Jr., et al.,
Plaintiffs-Appellants,
v.
IBERIA PARISH SCHOOL BOARD et al.,
Defendants-Appellees. (Civil Action No. 11126)
Margaret M. JOHNSON et al.,
Plaintiffs-Appellants, United States of America,
Intervenor-Appellant,
v.
JACKSON PARISH SCHOOL BOARD et al.,
Defendants-Appellees. (Civil Action No. 11130)

Jimmy ANDREWS et al., Plaintiffs-Appellants,
v.
CITY OF MONROE SCHOOL BOARD et al.,
Defendants-Appellees. (Civil Action No. 11297)
Yvornia Decarol BANKS et al.,
Plaintiffs-Appellants, United States of America,
Intervenor-Appellant,
v.
CLAIBORNE PARISH SCHOOL BOARD et al.,
Defendants-Appellees. (Civil Action No. 11304)
Dorothy Marie THOMAS et al.,
Plaintiffs-Appellants,
v.
ST. MARTIN PARISH SCHOOL BOARD et al.,
Defendants-Appellees. (Civil Action No. 11314)
Linda WILLIAMS et al., Plaintiffs-Appellants,
v.
MADISON PARISH SCHOOL BOARD et al.,
Defendants-Appellees. (Civil Action No. 11329)
Gwen BOUDREAUX et al., Plaintiffs-Appellants,
v.
ST. MARY PARISH SCHOOL BOARD et al.,
Defendants-Appellees. (Civil Action No. 11351)
Irma J. SMITH et al., Plaintiffs-Appellants, United
States of America, Intervenor-Appellant,
v.
CONCORDIA PARISH SCHOOL BOARD et al.,
Defendants-Appellees. (Civil Action No. 11577)
Vira CELESTAIN et al., Plaintiffs-Appellants,
v.
VERMILION PARISH SCHOOL BOARD et al.,
Defendants-Appellees. (Civil Action No. 11908)
UNITED STATES of America, Plaintiff-Appellant,
v.
LINCOLN PARISH SCHOOL BOARD et al.,
Defendants-Appellees. (Civil Action No. 12071)
UNITED STATES of America, Plaintiff-Appellant,
v.
RICHLAND PARISH SCHOOL BOARD et al.,
Defendants-Appellees. (Civil Action No. 12169)
Jeremiah TAYLOR et al., Plaintiffs-Appellants,
v.
OUACHITA PARISH SCHOOL BOARD et al.,
Defendants-Appellees. (Civil Action No. 12171)
UNITED STATES of America, Plaintiff-Appellant,
v.
BIENVILLE PARISH SCHOOL BOARD et al.,
Defendants-Appellees. (Civil Action No. 12177)
UNITED STATES of America, Plaintiff-Appellant,
v.
GRANT PARISH SCHOOL BOARD et al.,
Defendants-Appellees. (Civil Action No. 12265)
UNITED STATES of America, Plaintiff-Appellant,

v.
DE SOTO PARISH SCHOOL BOARD et al.,
Defendants-Appellees. (Civil Action No. 12589)
UNITED STATES of America, Plaintiff-Appellant,
v.
AVOYELLES PARISH SCHOOL BOARD et al.,
Defendants-Appellees. (Civil Action No. 12721)
UNITED STATES of America, Plaintiff-Appellant,
v.
EAST CARROLL PARISH SCHOOL BOARD et al.,
Defendants-Appellees. (Civil Action No. 12722)
Billy Gene MOORE et al., Plaintiffs-Appellants,
v.
WINN PARISH SCHOOL BOARD et al.,
Defendants-Appellees. (Civil Action No. 12880)
Eric CLEVELAND et al., Plaintiffs-Appellants,
v.
UNION PARISH SCHOOL BOARD et al.,
Defendants-Appellees. (Civil Action No. 12924)
Joyce Marie MOORE et al., Plaintiffs-Appellees,
v.
TANGIPAHOA PARISH SCHOOL BOARD et al.,
Defendants-Appellants. (Civil Action No. 15556).

Nos. 26450, 27303, 27054, 27087, 27106, 27391.
|
May 28, 1969.
|
Rehearing Denied and Rehearing En Banc Denied
in No. 27106 June 30, 1969.
|
On Motion for Clarification and Amendment in
Nos. 26450, 27303, 27054, 27087 and 27106 Aug.
25, 1969.
|
Certiorari Denied Nov. 10, 1969.

See 90 S.Ct. 218.

Synopsis

School desegregation cases. The United States District Court for the Eastern District of Louisiana, E. Gordon West, Chief Judge, 303 F.Supp. 1224, and the three-judge United States District Court for the Western District of Louisiana, Benjamin C. Dawkins, Jr., Richard J. Putnam, and Edwin F. Hunter, Jr., JJ., 293 F.Supp. 84, and the United States District Court for the Eastern District of Louisiana, Alvin B. Rubin, J., 298 F.Supp. 283, entered decrees, and appeals were taken. The Court of Appeals, Godbold, Circuit Judge, held that where in school districts

involved in two of the appeals very few or no white students were attending formerly all-Negro schools and few of the districts had more than ten per cent of Negro children attending formerly all-white schools and many all-Negro schools still existed, existing freedom of choice plans were inadequate and cases would be remanded to district court for putting into effect new plans and where in third appeal trial judge required school board to present new plan to replace existing freedom of choice plan and held hearings and approved new plan, his decision would be affirmed.

Decision of district judge approving new plan to replace existing freedom of choice plan affirmed and all other cases reversed and remanded with instructions.

Attorneys and Law Firms

*805 No. 26450:

Richard B. Sobol, George M. Strickler, Jr., Collins, Douglas & Elie, New Orleans, La., Murphy W. Bell, Baton Rouge, La., Robert P. Roberts, New Orleans, La., for appellants.

Kenneth C. DeJean, Sp. Counsel to Atty. Gen., Baton Rouge, La., Richard H. Kilbourne, Dist. Atty., 20th Judicial District, Clinton, La., Fred C. Jackson, Asst. Dist. Atty., St. Francisville, La., Jack P. F. Gremillion, Atty. Gen., State of Louisiana, Baton Rouge, La., for appellees.

No. 27303:

A. P. Tureaud, A. M. Trudeau, Jr., New Orleans, La., Jack Greenberg, Franklin E. White, New York City, Hugh W. Fleischer, Joseph Ray Terry, Jr., U.S. Dept. of Justice, Washington, D.C., Nathan Lewin, Merle W. Loper, Attys., Civil Rights Div., Dept. of Justice, Washington, D.C., Norman C. Amaker, William Bennett Turner, New York City, Louis C. Lacour, U.S. Atty., Jerris Leonard, Asst. Atty. Gen., David L. Norman, Deputy Asst. Atty. Gen., Joseph Ray Terry, Jr., Hugh W. Fleischer, Attys., Dept. of Justice, Washington, D.C., for appellants. Jack P. F. Gremillion, Atty. Gen. of La., Kenneth C. DeJean, Sp. Counsel to Atty. Gen., Thomas McFerrin, Asst. Atty. Gen., Baton Rouge, La., Harry J. Kron, Jr., Thibodaux, La., Samuel C. Cashio, Dist. Atty., Plaquemine, La., Aubert D. Talbot, Dist. Atty., Napoleonville, La., John F. Ward, Baton Rouge, La., Leonard E. Yokum, Dist. Attys., Amite, La., for appellees.

No. 27054:

Jack Greenberg, Franklin E. White, William Bennett Turner, Norman C. Amaker, New York City, A. P. Tureaud, New Orleans, La., Louis Berry, Alexandria, La., Murphy W. Bell, Baton Rouge, La., Marion Overton White, Opelousas, La., for appellants.

Gus Voltz, Jr., Asst. Dist. Atty., Edwin O. Ware, Dist. Atty., 9th Judicial Dist., Alexandria, La., Bernard N. Marcantel, Jennings, La., Henry L. Yelverton, Lake Charles, La., J. Bennett Johnston, Jr., John A. Richardson, Shreveport, La., J. Y. Fontenot, Dist. Atty., Opelousas, La., Nolan J. Edwards, Asst. Dist. Atty., Crowley, La., Harry J. Kron, Jr., Thibodaux, La., Bernard E. Boudreaux, Jr., Franklin, La., Knowles M. Tucker, New Iberia, La., L. O. Fusilier, J. William Puchau, Ville Platte, La., Ronald C. Martin, Dist. Atty., Natchitoches, La., for appellees.

No. 27087:

Nils R. Douglas, Richard B. Sobol, George M. Strickler, Jr., Robert P. Roberts, New Orleans, La., John F. Ward, Baton Rouge, La., for appellants.

W. C. Falkenhainer, Dist. Atty., Vidalia, La., James T. Spencer, Farmerville, La., Albin P. Lassiter, Monroe, La., Fred L. Jackson, Homer, La., Kermit *806 M. Simmons, Winnfield, La., for appellees.

No. 27106:

A. P. Tureaud, New Orleans, La., Stephen J. Pollak, Asst. Atty. Gen., Civil Rights Div., Merle W. Loper, Nathan Lewin, Jesse H. Queen, Robert T. Moore, Frank M. Dunbaugh, Attys., U.S. Dept. of Justice, Washington, D.C., Edward L. Shahun, U.S. Atty., Shreveport, La., William Bennett Turner, Jack Greenberg, Norman C. Amaker, Franklin E. White, New York City, for appellants.

Fred L. Jackson, Homer, La., Edwin O. Ware, Dist. Atty., Gus Voltz, Jr., Asst. Dist. Atty., Alexandria, La., E. Rudolph McIntyre, Winnsboro, La., John A. Richardson, J. Bennett Johnston, Jr., Shreveport, La., Thomas A. Self, Asst. Dist. Atty., Many, La., for appellees.

No. 27391:

Leonard E. Yokum, Dist. Atty., Hammond, La., John F. Ward, Baton Rouge, La., Charles B. W. Palmer, Amite, La., Kopfler & Causey, John D. Kopfler, Hammond, La., for appellants.

A. P. Tureaud, A. M. Trudeau, Jr., New Orleans, La., Jack

Greenberg, Franklin E. White, New York City, for appellees.

Before JOHN R. BROWN, Chief Judge, GODBOLD, Circuit Judge, and CABOT, District Judge.

Opinion

GODBOLD, Circuit Judge:

We have before us appeals from three district court decrees covering thirty-six parish school systems and two city school systems, all in the state of Louisiana. These cases were submitted and argued April 21, 1969, two years after the en banc decision of this court in *Jefferson II*,¹ and eleven months after the decision of the United States Supreme Court in *Green v. School Bd. of New Kent County*.² All of the school districts involved are under the uniform decree that *Jefferson II* required for school systems in the Fifth Circuit operating under freedom of choice plans.

I. Background

Twenty-nine of the districts are appellees in appeals from an en banc decision³ of the District Court for the Western District of Louisiana, which declined to order modification, requested on the authority of *Green* in existing desegregation plans.⁴

Eight parishes are appellees in similar appeals from a decree of the District Court for the Eastern District of Louisiana.⁵

The Tangipahoa Parish School Board is appellant in an appeal from another decree of the Eastern District⁶ directing it to change from a *Jefferson*-decree freedom of choice plan to one calling for the assignment of students 'by the adoption of geographic attendance zones, or pairing of classes, or both.'

We begin with principles both basic and familiar to all who are concerned with the complex problem of ending the dual school system in the South. *807 There can be no doubt of the duty of school boards to act affirmatively to abolish all vestiges of state-imposed segregation of the races in the public schools. *United States v. Indianola Municipal Separate Sch. Dist.*, 5 Cir. 1969, 410 F.2d 626 (1969); *Henry v. Clarksdale Municipal Separate Sch. Dist.*, 5 Cir. 1969, 409 F.2d 682 (1969); *Adams v. Mathews*, 403 F.2d 181 (5th Cir. 1968); *Jefferson II*, *supra*.

The respective burdens and roles of school boards and district courts are articulated in *Green* itself:

* * * The burden on a school board today is to come forward with a plan that promises realistically to work, and promises realistically to work now.

The obligation of the district courts, as it always has been, is to assess the effectiveness of a proposed plan in achieving desegregation. There is no universal answer to complex problems of desegregation; there is obviously no one plan that will do the job in every case. The matter must be assessed in light of the circumstances present and the options available in each instance. It is incumbent upon the school board to establish that its proposed plan promises meaningful and immediate progress toward disestablishing state-imposed segregation. It is incumbent upon the district court to weigh that claim in light of the facts at hand and in light of any alternatives which may be shown as feasible and more promising in their effectiveness. Where the court finds the board to be acting in good faith and the proposed plan to have real prospects for dismantling the state-imposed dual system 'at the earliest practicable date,' then the plan may be said to provide effective relief. Of course, the availability to the board of other more promising courses of action may indicate a lack of good faith; and at the least it places a heavy burden upon the board to explain its preference for an apparently less effective method. Moreover, whatever plan is adopted will require evaluation in practice, and the court should retain jurisdiction until it is clear that state-imposed segregation has been completely removed.

88 S.Ct. at 1694-1695, 20 L.Ed.2d at 724.

If under an existent plan there are no whites, or only a small percentage of whites, attending formerly all-Negro schools, or only a small percentage of Negroes enrolled in formerly all-white schools, then the plan, as a matter of law, is not working. *Henry v. Clarksdale*, *supra*; *Adams v. Mathews*, *supra*.

The good faith of a school board in acting to desegregate its schools is a necessary concomitant to the achievement of a unitary school system, but it is not itself the yardstick of effectiveness.⁷

The majority of the school boards involved in these appeals did not begin any type of desegregation of their schools prior to being ordered to do so for the 1965-1966 school year.⁸ All have been operating for the 1967-68 and 1968-69 school years under *Jefferson*-decree freedom of

choice plans for pupil assignment, which under numerous decisions of this circuit are required to be uniform.

All now know, judges, lawyers and school boards, that freedom of choice, Jefferson variety or otherwise, is not a constitutional end in itself but only a means to the constitutionally required *808 end of the termination of the dual school system. *Green*, supra; *Jefferson II*, supra. Since *Green* this court explicitly has rejected freedom of choice plans that were found to be demonstrably unsuitable for effectuating transition from dual school systems to unitary non-discriminatory systems. See, e.g., *Anthony v. Marshall County Bd. of Educ.*, 5 Cir. 1969, 409 F.2d 1287 (1969); *United States v. Greenwood Municipal Separate School Dist.*, 406 F.2d 1086 (5th Cir. 1969). See also *Graves v. Walton County Bd. of Educ.*, 403 F.2d 181, 189 (5th Cir. 1968); *Bd. of Public Instruction of Duval County v. Braxton*, 402 F.2d 900 (5th Cir. 1968).

II. The Western District Cases

The Western District Court, sitting en banc, found that the operation of Jefferson-type freedom of choice in the school districts before it ‘has real prospects of dismantling the dual system of schools at the earliest practicable date * * *.’ and concluded that the best method available to eradicate the dual system of schools in these districts is freedom of choice.⁹

Appellants in the Western District cases contend that the statistical record manifestly reveals that the dual system continues and that freedom of choice has failed to produce meaningful results. They urge that the statistical record requires reversal when considered in light of *Green* and the cases in this circuit following *Green*.

The appellee school boards insist that *Green* does not foreclose the continuation of their Jefferson-decree freedom of choice plans. They read the statistics as revealing that progress, though in most instances statistically nominal, has been made toward the elimination of the dual system. They urge that the district court appropriately could conclude that the uniform Jefferson-decree freedom of choice plans under which they are operating do provide the effective relief referred to by *Green*, because, in the language of *Green*, they are operating in good faith and under plans which have real prospects for dismantling the state-imposed dual system ‘at the earliest practicable date.’ 88 S.Ct. 1689, 20 L.Ed.2d at 724.

We turn to the facts. In the Appendix to this opinion we set out the best statistical data made available to this court

for the 1967-68 and 1968-69 school years, and such data as presently is available for 1969-70 (recognizing that the latter necessarily is not complete: see note 2. to the Appendix.) In the current school year, 1968-69, in every one of these school districts there is at least one all-Negro school, in most districts many more than just one.

In all of the twenty-nine districts, for the current school year, only two white students exercised their freedom of choice by electing to attend all-Negro schools. To the extent data is available for the 1969-70 school year, from choice forms already exercised and reported to us since oral argument of these cases, no change of substantial consequence in this situation can be projected. See Appendix.

The number of Negro students attending formerly all-white schools has risen slightly since the adoption of the Jefferson-decree plans, but for the current school year the percentage this represents of the total Negro student population is minimal— only five of these twenty-nine systems have more than ten percent of their Negro children attending formerly all-white schools. Four parishes have less than one percent integration.

In no instance does the data made available to us for expected 1969-70 pupil assignment vary the situation existent for the current year sufficiently that compliance with constitutional standards can be projected.

*809 We do not abdicate our judicial role to statistics. But when figures speak we must listen. It is abundantly clear that freedom of choice, as presently constituted and operating in the Western District school districts before us, does not offer the ‘real prospect’ contemplated by *Green*, and ‘cannot be accepted as a sufficient step to ‘effectuate a transition’ to a unitary system.’ 391 U.S. 430, 88 S.Ct. at 1696, 20 L.Ed.2d at 726-727.

In addition the boards are required to examine other alternatives. The presence of other and more promising courses of action at the least may indicate lack of good faith by the board and place a heavy burden on the board to explain its preference for an apparently less effective method. *Green*, at 391 U.S. 430, 88 S.Ct. 1689, 20 L.Ed.2d 724. If there are reasonably available other ways promising speedier and more effective conversion to a unitary non-racial system, freedom of choice must be held unacceptable. *Id.* 391 U.S. 430, 88 S.Ct. 1689, 20 L.Ed. at 725. *Anthony v. Marshall County*, supra; *United States v. Greenwood*, supra.

We reverse and remand these cases to the district court in

order that a new plan may be put into effect in each school district. The obligation is upon the school boards to come forward with realistic and workable plans, and the assessment and initial review and approval or rejection of each plan is for the district court, not for this court, removed as we are from 'the circumstances present and the options available in each (of twenty nine) instance(s).' *Green*, supra, 391 U.S. 430, 88 S.Ct. 1689, 1695, 20 L.Ed.2d at 724; *Anthony v. Marshall County*, supra; *United States v. Greenwood*, supra; *Adams v. Mathews*, supra; *Bd. of Public Instruction of Duval County v. Braxton*, supra; *Henry v. Clarksdale*, supra.¹⁰ This is not to say that the district court on the scene may not, if it thinks best, require a uniform approach by all districts.¹¹

There are many methods and combinations of methods available for consideration, either on a district-by-district basis or on a uniform basis if the district court so directs. Some of these are geographic zoning if it tends to disestablish the dual system, *Davis v. Bd. of School Com'rs of Mobile, Ala.*, 393 F.2d 690 (5th Cir. 1968),¹² pairing of grades or of schools, educational clusters or parks, discontinuance of use of substandard buildings and premises, rearrangement of transportation routes, consolidation of schools, appropriate location of new construction, and majority-to-minority transfers. The resources of the Educational Resources Center for School Desegregation, at New Orleans, are available to the boards and may be utilized.¹³ We set out in the margin the *810 approach recently taken by the United States District Court for the District of South Carolina, sitting en banc in *Whittenberg v. Greenville County School District*, 298 F.Supp. 784 (D.C.S.C. March 31, 1969) a case concerning 22 of the 93 school districts in South Carolina.¹⁴ We are urged by appellants to order on a plenary basis for all these school districts that the district court must reject freedom of choice as an acceptable ingredient of any desegregation plan. Unquestionably as now constituted, administered and operating in these districts freedom of choice is not effectual. The Supreme Court in *Green* recognized the general ineffectiveness of freedom of choice.¹⁵ But in that case, concerning *811 only a single district having only two schools, the court declined to hold 'that 'freedom of choice' can have no place in * * * a plan' that provides effective relief, and recognized that there may be instances in which freedom of choice may serve as an effective device, and remanded to the district court with directions to require the board to formulate a new plan.¹⁶

While we have directed most of our discussion to pupil assignment, integration of faculty is of equal importance,

and the boards must come forward with affirmative plans in that regard. 'The school board must do everything within its power to recruit and reassign teachers so as to provide for a substantial degree of faculty integration,' which includes withholding of teacher contracts if necessary, *United States v. Indianola*, supra; *United States v. Greenwood*, supra. The pattern of teacher assignments to a particular school must not be identifiable as tailored for a heavy concentration of either Negro or white students. *Davis v. Mobile County*, supra; *United States v. Greenwood*, supra; *United States v. Indianola*, supra.

Also a plan which will 'effectuate a transition to a racially non-discriminatory school system' must include effectual provisions concerning staff, facilities, transportation and school activities—the entire school system.

III. The Eastern District Cases

In the Eastern District cases the district judge concluded that freedom of choice was working well and was the best available method for the school boards to reach their constitutional obligations.

Appellants and the school boards make the same contentions in these cases as were made in the Western District cases. Again, the statistical evidence makes abundantly clear that the freedom of choice plans as presently constituted, administered and operating, are failing to eradicate the dual system. See Appendix. For the current year not one of these districts has as many as ten percent of its Negro students enrolled in formerly all-white schools. The 1969-70 data shows that Iberville Parish has achieved ten percent, up from 9.2% For the current year. In all these districts no white student chose to attend an all-Negro school in the current year, and none has chosen an all-Negro school for 1969-70. Forty-six all-Negro schools exist in these parishes in 1968-69. As in the Western District, the partial 1969-70 data supplied to this court does not indicate any real chance of attainment of constitutional standards in 1969-70. The boards must adopt new plans.

In addition, in evaluating the plans before him the district judge did not apply the standard of whether the plans are working but rather that of whether they could work. This is an erroneous standard. When testing the sufficiency of a plan that has been in operation sufficiently long to produce meaningful empirical data, that data must be considered and a determination *812 made of whether the plan is effectuating a transition to a racially

non-discriminatory school system. And Green requires the district judge to weigh the existing plan in the light both of the facts at hand and of any alternatives which may be shown as feasible and more promising. The district court must consider the alternatives.

Also the district court erred in holding that segregation which continues to exist after the exercise of unfettered free choice is 'de facto' segregation and as such constitutionally permissible.

These cases must be reversed and remanded under the same directions as the Western District cases.

IV. The Tangipahoa Parish Case

Pursuant to Green the district court required the Tangipahoa School Board to present a new plan to replace the existing freedom of choice plan which on October 15, 1968 it found to be ineffective. The court conducted hearings, similar to those now mandated to be held in the Western District and for the other Eastern District cases, and approved a new plan. This court has said repeatedly what we say in this opinion, that the responsibility for structuring and administering existing and new plans for disestablishing the dual system is upon the school boards and the administrators, and the primary responsibility for assessing and reviewing the plan and adopting necessary changes is upon the district court on the scene rather than at the appellate level. In the Tangipahoa case the district court correctly applied this policy, after a review of the facts. We affirm its decision.

V.

Moore v. Tangipahoa Parish, No. 27391, is affirmed. All other cases are reversed and remanded to the district courts with the following instructions.

(a) These cases shall receive the highest priority.

School System

(b) No later than thirty days from the date of the mandate each school board shall submit to the district court a proposed new plan for its school district to be effective with the commencement of the 1969-70 school term. Provided, however, if the district court desires to require a uniform type of plan, or a uniform approach to the formulation of plans, or issue instructions to the boards of methods that it will or will not consider, or other appropriate instructions, it shall enter its order to that effect within ten days of the date of the mandate. If the district court enters such an order the maximum time for filing plans shall be thirty days from the date of such order.

(c) The parties shall have ten days from the date a plan is filed with the district court to file objections or suggested amendments thereto.

(d) For plans as to which objections are made or amendments suggested, or which in any event the district court will not approve without hearing, the district court shall commence hearings beginning no later than ten days after the time for filing objections has expired.

(e) New plans for all districts effective for the beginning of the 1969-70 school term shall be completed and approved by the district courts no later than July 25, 1969.

Because of the urgency of formulating and approving plans to be effective for the 1969-70 school term it is ordered as follows. The mandate of this court shall issue immediately. This court will not extend the time for filing petitions for rehearing or briefs in support of or in opposition thereto. Any appeals from orders or decrees of the district court on remand shall be expedited. Any appeal may be on the original record. The record on any appeal shall be lodged with this court and appellant's brief filed, all within thirty days of the date of the order or decree of the district court from which the appeal is taken.

No. of

Negro

in

%

Hall v. St. Helena Parish School Bd., 417 F.2d 801 (1969)

	Total Number Negro	Total Number White	Formerly White Schools	
No. 27087, 27054				
27106				
Western District				
Acadia				
1967-68	N.A. ¹	—	—	2.2
1968-69	2694	8930	149	5.5
1969-70 ²	2062	8199	190	9.2
Avoyelles				
1967-68	3249	5909	203	6.25
1968-69	3407	5982	410	12.03
1969-70	N.A.	—	—	—
Bienville				
1967-68	2429	1760	55	2.26
1968-69	2580	1944	60	2.33

Hall v. St. Helena Parish School Bd., 417 F.2d 801 (1969)

1969-70	2487	1865	81	3.25
Bossier				
1967-68	4249	12,760	137	3.22
1968-69	4268	13,949	188	4.4
1969-70	3726	13,408	286	7.67
Caddo				
1967-68	24,700	33,044	396	1.6
1968-69 ⁶	25,414	33,879	642	2.5
1969-70	22,600	32,002	1113	4.9
Calcasieu				
1967-68	N.A.	—	—	7.6
1968-69	9787	28,758	956	9.8
1969-70	N.A.	—	—	—

		No. of	Total	Total	CRO SS
		Whites	No. of	No. of	No. of
		in	Negro	White	Negro
		Formerly	Teachers	Teachers	Teachers
		%			

Change	Negro				in	%
	Schools				Formerly	
					White	
					Schools	
	1	N . A .	N.A.	—	—	—
+3.3	0	0	127	389	23	18.1
+3.7	0	0	140 ³	357	41	29.28
	0	0	126	293	6	4.76
+5.78	0	0	126	317	8	6.35
—	—	—	N.A.	—	—	—
	0	0	118	104	7	5.93

Hall v. St. Helena Parish School Bd., 417 F.2d 801 (1969)

+07	0	0	133 ⁴	121	13	10.11
+92	0	0	N.A.	—	—	—
	0	0	212	551	14	6.6
+1.18	1	.0 0 7	213	614	33	15.4 9
+3.27	0	0	N.A. ⁵	—	—	—
	1	.0 0 3	1117	1418	15	1.34
+9	1	.0 0 3	1099	1408	96	8.73
+2.4	158	.4 9	N.A. ⁷	—	—	—
	N.A.	—	N.A.	—	—	—
+2.2	0	0	417	1,379	31	7.4
—	—	—	N.A.	—	—	—

OVERS		Total	STUDENTS			FACULTY	
No. of		No. of	No. of	No. of		No. of	No. of
White		Schools	Schools	Schools		Schools	Schools
Teachers		in	with	with		with	with
in		% System	All-	All-		All-	All-
Formerly			Negro	White		Negro	White
Negro			Students	Students		Faculty	Faculty
Schools							
—		N.A.	—	—		—	—
12		3.08	22	4 9		—	6
12		3.36	22	4 8		0	0
3		1.02	N.A.	— —		—	—

Hall v. St. Helena Parish School Bd., 417 F.2d 801 (1969)

9	2.84	17	3	1	0	6
—	—	N.A.	—	—	—	—
4	4.04	N.A.	—	—	—	—
13	10.67	11	5	0	0	0
—	—	11	5	2	N.A.	—
7	1.27	N.A.	—	—	—	—
22	3.58	24	5	5	0	1
—	—	25	6	2	N.A.	—
7	.49	N.A.	—	—	—	—
66	4.68	77	26	15	0	2
—	—	76	27	10	N.A.	—
—	—	N.A.	—	—	—	—
28	2.03	73	21	13	16	34
—	—	N.A.	—	—	—	—

School System

No. of

Negro

Hall v. St. Helena Parish School Bd., 417 F.2d 801 (1969)

			in	%
	Total	Total	Formerly	
	Number	Number	White	
	Negro	White	Schools	
City of Monroe				
1967-68	5249	5775	22	4
1968-69	4952	5703	54	1.0
1969-70	N.A.	—	—	—
Claiborne				
1967-68	2362	1695	24	1.02
1968-69	2334	1704	23	.99
1969-70	N.A.	—	—	—
Concordia				
1967-68	3240	3767	32	.99
1968-69	3189	3767	37	1.16
1969-70	N.A.	—	—	—
De Soto				

Hall v. St. Helena Parish School Bd., 417 F.2d 801 (1969)

1967-68	3951	2487	26	.66
1968-69	3768	2430	34	.90
1969-70	3720	2432	36	.96
East Carroll				
1967-68	2611	1482	106	4.06
1968-69	2627	1479	133	5.06
1969-70	2049	1439	124	6.05
Evangeline				
1967-68	N.A.	—	—	2.9
1968-69	3114	5624	71	2.3
1969-70	N.A.	—	58	—

	NO. of		Total	Total	CRO SS	
	Whites		No. of	No. of	No. of	
	in		Negro	White	Negro	
%	Formerly	%	Teachers	Teachers	Teachers	
Change	Negro				in	%
	Schools				Formerly	

Hall v. St. Helena Parish School Bd., 417 F.2d 801 (1969)

					White Schools	
	0	0	214	253	4	1.86
+ .6	0	0	215	264	25	11.6
—	—	—	N.A.	—	—	—
	0	0	115	102	0	0
- .03	0	0	112	108	0	0
—	—	—	N.A.	—	—	—
	0	0	147	184	2	1.36
+ .17	0	0	160	184	14	8.75
—	—	—	N.A.	—	—	—
	0	0	193	154	8	4.15
+ .24	0	0	184	136	14	7.61
+ .02	0	0	N.A.	—	—	—

Hall v. St. Helena Parish School Bd., 417 F.2d 801 (1969)

	0	0	109	84	4	3.67
+1.0	0	0	97	83	4	4.12
+ .99	0	0	N.A. *	—	—	—
	0	0	N.A.	—	—	—
- .6	0	0	142	274	19	13.38
	1	—	N.A.	—	—	—

OVERS		Total	STUDENTS		FACULTY	
No. of		No. of	No. of	No. of	No. of	No. of
White		Schools	Schools	Schools	Schools	Schools
Teachers		in	with	with	with	with
in	%	System	All-	All-	All-	All-
Formerly			Negro	White	Negro	White
Negro			Students	Students	Faculty	Faculty
Schools						

Hall v. St. Helena Parish School Bd., 417 F.2d 801 (1969)

1	.39	18	5	6	5	7
27	10. 2	18	6	2	0	0
—	—	N.A.	—	—	—	—
8	7.8 4	N.A.	—	—	—	—
8	7.4 1	10	5	2	1	5
—	—	N.A.	—	—	—	—
4	2.1 7	N.A.	—	—	—	—
13	7.0 5	12	4	4	0	0
—	—	N.A.	—	—	—	—
7	4.5 5	N.A.	—	—	—	—
14	10. 29	14	7	4	0	0

Hall v. St. Helena Parish School Bd., 417 F.2d 801 (1969)

	—	—N.A.	—	—	—	—
5	5.9 5	N.A.	—	—	—	—
7	8.4 3	9	5	2	0	2
—	—	9	5	0		
—	—	N.A.	—	—	—	—
12	4.3	14	5	2	N.A.	—
—	—	N.A.	—	—	—	—

School System

No. of
Negro
in %
Formerly
White

Total
Number
Total
Number

Hall v. St. Helena Parish School Bd., 417 F.2d 801 (1969)

	Negro	White	Schools	
Grant				
1967-68	943	2405	48	5.09
1968-69	1061	2676	39	3.68
1969-70	N.A.	—	—	—
Iberia				
1967-68	N.A.	—	—	6.2
1968-69	4897	10,070	426	8.7
1969-70	N.A.	—	—	—
Jackson				
1967-68	1525	2354	78	5.11
1968-69	1564	2317	83	5.31
1969-70	1581	2278	82	5.18
Jefferson Davis				
1967-68	N.A.	—	—	8.3
1968-69	2069	5976	270	13.0
1969-70	N.A.	—	280	N.A.

Hall v. St. Helena Parish School Bd., 417 F.2d 801 (1969)

Lafayette					
1967-68		N.A.	—	—	10.0
1968-69		6984	20,311	1,195	17.0
1969-70		6533	21,011	1539	23.5
Lincoln					
1967-68		3126	3630	96	3.07
1968-69		3139	3682	116	3.70
1969-70		—	N.A.	—	—

	No. of		Total	Total	CR
	Whites		No. of	No. of	OSS
	in		Negro	White	
%	Formerly	%	Teachers	Teachers	Teachers
Change	Negro				in
	Schools				Formerly
					White
					Schools

Hall v. St. Helena Parish School Bd., 417 F.2d 801 (1969)

	0	0	49	127	0	0
-1.41	0	0	51	138	3	5.8 8
—	—	—	N.A.	—	—	—
	0	0	N.A.	—	—	—
+2.5	0	0	231	430	24	5.5 8
—	—	0	N.A.	—	—	—
	0	0	84	124	8	9.5 2
+ .2	0	0	81	128	8	9.8 7
- .13	0	0	N.A.	—	—	—
	0	0	N.A.	—	—	—
+4.7	0	0	110	287	11	10. 0
—	—	—	N.A.	—	—	—

Hall v. St. Helena Parish School Bd., 417 F.2d 801 (1969)

	0	0	N.A.	—	—	—
+7.0	0	0	283	911	45	15.9
+6.5	2	.00009	N.A.	—	—	—
	0	0	133	174	5	3.76
+ .63	0	0	142	182	16	11.74
—	—	—	N.A.	—	—	—
OVERS		Total	STUDENTS		FACULTY	
No. of		No. of	No. of	No. of	No. of	No. of
White		Schools	Schools	Schools	Schools	Schools
Teachers		in	with	with	with	with
in	%	System	All-	All-	All-	All-
Formerly			Negro	White	Negro	White
Negro			Students	Students	Faculty	Faculty
Schools						

Hall v. St. Helena Parish School Bd., 417 F.2d 801 (1969)

0	0	N.A.	—	—	—	—
4	2 . 9 0	8	2	4	0	4
—	—	N.A.	—	—	—	—
—	—	N.A.	—	—	—	—
2	4 . 6 5	30	11	4	9	7
—	—	N.A.	—	—	—	—
7	5 . 6 4	N.A.	—	—	—	—
8	5 . 2 5	11	4	2	0	0
—	—	11	4	2	N.A.	—
—	—	N.A.	—	—	—	—

Hall v. St. Helena Parish School Bd., 417 F.2d 801 (1969)

2	. 6 9	19	5	1	3	2
—	—	N.A.	—	—	—	—
—	—	N.A.	—	—	—	—
28	3 .0 7	35	10	4	1	0
—	—	36	9	2	N.A.	—
7	4 .0 2	N.A.	—	—	—	—
17	9 .3 4	19	9	4	2	1
—	—	N.A.	—	—	—	—

School System

No. of

			Negro	
			in	%
	Total	Total	Formerly	
	Number	Number	White	
	Negro	White	Schools	
Madison				
1967-68	N.A.	—	—	2.4
1968-69	3235	1255	83	2.6
1969-70	2929	1202	91	3.1
Natchitoches				
1967-68	N.A.	—	—	2.1
1968-69	4601	4327	101	2.2
1969-70	N.A.	—	—	—
Ouachita				
1967-68	4858	12,801	47	.9

Hall v. St. Helena Parish School Bd., 417 F.2d 801 (1969)

1968-69	4831	13,044	79	1.6
1969-70	4071	12,392	102	2.5

Rapides

1967-68	9168	17,712	302	3.29
1968-69 ⁶	9671	18,856	402	4.3
1969-70	N.A.	—	—	—

Richland

1967-68	3260	3260	11	.34
1968-69	3112	3354	28	.90
1969-70	3497	3340	77	2.2

St. Landry

1967-68	N.A.	-	-	3.0
1968-69	10,754	11,779	330	3.0
1969-70	N.A.	—	—	—

	No. of		Total	Total		CRO
	Whites		No. of	No. of	No. of	SS
	in		Negro	White	Negro	
%	Formerly	%	Teachers	Teachers	Teachers	
Chang	Negro				in	%
e	Schools				Formerly	
					White	
					Schools	
	0	0	N.A.	—	—	—
+ .2	0	0	137	81	5	3.64
+ .5	0	0	N.A.	—	9	—
	N.A.	—	N.A.	—	—	—
+ .1	N.A.	—	247	301	29	11.7 4
—	—	—	N.A.	—	—	—

Hall v. St. Helena Parish School Bd., 417 F.2d 801 (1969)

	0	0	200	542	7	3.5
+ .7	0	0	N.A.	—	—	—
+ .9	1	.000 8				

	0	0	409	766	5	1.22
+1.01	0	0	392	786	19	4.84
—	—	—	N.A.	—	—	—

	0	0	139	168	0	0
+ .56	0	0	150	175	11	7.33
+1.3	0	0	N.A.	—	—	—

Hall v. St. Helena Parish School Bd., 417 F.2d 801 (1969)

—	0	0	N.A.	—	—	—
.0	0	0	484	547	23	4.75
—	—	—	N.A.	—	—	—

OVERS		Total	STUDENTS		FACULTY	
No. of		No. of	No. of	No. of	No. of	No. of
White		Schools	Schools	Schools		Schools
Teachers		in	with	with	with	with
in	%	System	All-	All-	All-	All-
Formerly			Negro	White	Negro	White
Negro			Students	Students	Faculty	Faculty
Schools						

—	—	N.A.	—	—	—	—
13	16.04	8	5	0	0	1
19	—	8	5	0	0	0

Hall v. St. Helena Parish School Bd., 417 F.2d 801 (1969)

—	—	N.A.	—	—	—	—
---	---	------	---	---	---	---

33	10.9 6	26	10	7	N.A.	—
----	-----------	----	----	---	------	---

—	—	N.A.	—	—	—	—
---	---	------	---	---	---	---

1	.018	37	12	15	10	23
---	------	----	----	----	----	----

—	—	37	12	13	N.A.	—
---	---	----	----	----	------	---

		36	10	12	N.A.	—
--	--	----	----	----	------	---

3	.39	N.A.	—	—	—	—
---	-----	------	---	---	---	---

23	2.92	51	19	16	4	5
----	------	----	----	----	---	---

—	—	N.A.	—	—	—	—
---	---	------	---	---	---	---

0	0	N.A.	—	—	—	—
---	---	------	---	---	---	---

Hall v. St. Helena Parish School Bd., 417 F.2d 801 (1969)

11	6.76	14	8	2	0	0
—	—	14	8	1	N.A.	—
—	—	N.A.	—	—	—	—
21	3.83	43	20	3	N.A.	—
—	—	N.A.	—	—	—	—

School System

					No. of	
					Negro	
					in	%
		Total	Total		Formerly	
		Number	Number		White	
		Negro	White		Schools	
St. Martin						
1967-68		N.A.	-		-	3.2

Hall v. St. Helena Parish School Bd., 417 F.2d 801 (1969)

1968-69	3516	4871	128	3.6
1969-70	3633	5178	195	5.36
St. Mary				
1967-68	N.A.	-	467	11.7
1968-69	5390	10,537	729	13.5
1969-70	5137	10,283	977	19.01
Union				
1967-68	2058	2558	9	.4
1968-69	2098	2589	14	.6
1969-70	1855	2588	35	1.8
Vermilion				
1967-68	N.A.	-	-	19.5
1968-69	1644	8138	722	44.0
1969-70	1493	7862	686	45.9
Winn				
1967-68	1528 ¹¹	2402	58	3.8
1968-69	1520	2392	69	4.5
1969-70	1400	2256	73	5.2

		0	0	N.A.	—	—	—
+	.4	0	0	161	215	15	9.3
+	1.76	0	0	N.A.	-	19	—

Hall v. St. Helena Parish School Bd., 417 F.2d 801 (1969)

+	5.51	0	0	N.A.	—	—	—
		0	0	86	140	N.F.T.*	—
+	.2	0	0	91	134	17	18.5
+	1.2	0	0	N.A.	-	20	—
		0	0	N.A.	—	—	—
+	24.5	0	0	62	371	23	37.0
+	1.9	0	0	74	375	39	52.7
		0	0	65	134	0	0
+	.7	0	0	68	140	7	10.3
+	.7	0	0	N.A.	—	—	—

OVERS	Total	STUDENTS		FACULTY	
No. of	No. of	No. of	No. of	No. of	No. of
White	Schools	Schools	Schools	Schools	Schools
Teachers	in	with	with	with	with

Hall v. St. Helena Parish School Bd., 417 F.2d 801 (1969)

in	%	System	All-	All-	All-	All-
Formerly			Negro	White	Negro	White
Negro			Students	Students	Faculty	Faculty
Schools						
—	—	N.A.	—	—	—	—
8	3 · 7	15	7	1	3	1
11	—	15	7	1	2	0
—	—	N.A.	—	—	—	—
12	2.63		26	9 1	2	N.A.
—	—		27	9 1	N.A.	—
N.F.T	—		9	2 5	N.A.	—
12	8.9		9	2 4	N.A.	—
20	-		9	1 3	N.A.	—

—	—	N.A.	—	—	—	—
3	.8	18	1	2	0	1
5 ¹⁰	1.3	18	1	2	0	0
0	0	12	4	4	4	8
3	2.1	12	4	3	3	1
—	—	12	4	3	N.A.	—

School System

		No. of	
		Negro	
		in	%
Total	Total	Formerly	
Number	Number	White	

Hall v. St. Helena Parish School Bd., 417 F.2d 801 (1969)

	Negro	White	Schools	
No. 26450 & 27303				
Eastern District				
St. Helena				
1967-68	1917	1035	60	3.1
1968-69	1954	1073	71	3.6
1969-70	2019	1079	57	2.8
Iberville				
1967-68	4850	3459	370	7.3
1968-69	4882	3464	448	9.2
1969-70	4763	3508	477	10.0
Livingston				
1967-68	1486	7739	12	0.8
1968-69	1530	8255	7	0.45
1969-70	N.A.	—	4	—
Pointe Coupee				
1967-68	3476	2270	233	6.7

Hall v. St. Helena Parish School Bd., 417 F.2d 801 (1969)

1968-69	3700	2346	168	4.5
1969-70	3340	2505	182	5.4
Ascension				
1967-68	3190	5776	58	1.8
1968-69	2368	6245	101	4.3
1969-70	2952	6464	161	5.45
West Baton Rouge				
1967-68	N.A.	—	126	N.A.
1968-69	2442	2419	143	5.8
1969-70	1576	2199	144	9.1

#No. of	Total		Total		CRO
	Whites	No. of	No. of	No. of	SS
	in	Negro	White	Negro	
%	Formerly	%	Teachers	Teachers	Teachers
Change	Negro				in
	Schools				Formerly

Hall v. St. Helena Parish School Bd., 417 F.2d 801 (1969)

				White Schools			
		0	0	89	61	6	6.7
+	.5	0	0	97	68	6	6.1
-	.8	0	0	N.A.	—	—	—
		0	0	211	179	5	2.4
+	1.9		0	232	196	17	7.3
+	.8	0	0	N.A.	—	—	—
		0	0	73	367	0	0
-	0.35	0	0	110	363	36	32.7
	—	0	0	N.A.	—	—	—
		0	0	149	112	5	3.4

Hall v. St. Helena Parish School Bd., 417 F.2d 801 (1969)

-	2.2	0	0	151	116	11	7.3
+	.9	0	0	N.A.	—	—	—
		0	0	161	258	5	3.1
+	2.5	0	0	131	269	16	12.2
+	1.15	0	0	N.A.	—	—	—
		0	0	N.A.	—	—	—
	N.A.	0	0	125	125	24	19.2
+	3.3	0	0	N.A.	—	—	—

OVERS		Total	STUDENTS		FACULTY	
No. of		No. of	No. of	No. of	No. of	No. of
White		Schools	Schools	Schools	Schools	Schools
Teachers		in	with	with	with	with
in	%	System	All-	All-	All-	All-
Formerly			Negro	White	Negro	White
Negro			Students	Students	Faculty	Faculty

Schools

3	4.9	N.A.	—	—	—	—
---	-----	------	---	---	---	---

2	2.9	11	7	2	5	1
---	-----	----	---	---	---	---

—	—	11	7	2	N.A.	-
---	---	----	---	---	------	---

2	1.1	N.A.	—	—	—	—
---	-----	------	---	---	---	---

20	10. 2	17	9	0	1	1
----	----------	----	---	---	---	---

—	—	17	9	0	N.A.	—
---	---	----	---	---	------	---

0	0	N.A.	—	—	—	—
---	---	------	---	---	---	---

4	1.1	24	4	19	2	1
---	-----	----	---	----	---	---

—	—	N.A.	—	—	—	—
---	---	------	---	---	---	---

4	3.6	N.A.	—	—	—	—
---	-----	------	---	---	---	---

Hall v. St. Helena Parish School Bd., 417 F.2d 801 (1969)

10	8.6	10	5	0	0	0
—	—	10	5	0	N.A.	—
2	0.7 7	N.A.	—	—	—	—
11	4.1	12	5	2	0	0
—	—	13	6	0	N.A.	—
—	—	N.A.	—	—	—	—
26	20. 8	9	5	1	N.A.	—
—	—	8	4	1	N.A.	—

School System

No. of
Negro
in %
TotalTotal
Formerly
NumberNumber
White

Hall v. St. Helena Parish School Bd., 417 F.2d 801 (1969)

	Negro	White	Schools	
West Feliciana				
1967-68	1856	844	140	5.0
1968-69	1760	734	119	6.7
1969-70	1707	759	112	6.5
East Feliciana				
1967-68	2030	1320	33	1.0
1968-69	2912	1396	52	1.7
1969-70	2934	1381	78	2.65
No. 27391				
Eastern District				
Tagipahoa				
1967-68	N.A.	—	—	—
1968-69	N.A.	—	—	—
1969-70	N.A.	—	—	—

	No. of		Total	Total		CRO SS
	Whites		No. of	No. of	No. of	
	in		Negro	White	Negro	
%	Formerly	%	Teachers	Teachers	Teachers	
Change	Negro				in	%
	Schools				Formerly	
					White	
					Schools	
	0	0	80	46	2	2.5
+1.7	0	0	85	44	3	3.5
- .2	0	0	N.A.	—	—	—
	0	0	N.A.	—	—	—
+ .7	0	0	135	81	4	2.9
+ .95	0	0	N.A.	—	—	—

—	—	—	N.A.	—	—	—
—	—	—	N.A.	—	—	—
—	—	—	N.A.	—	—	—

OVERS		Total	STUDENTS		FACUTLY	
No. of		No. of	No. of	No. of	No. of	No. of
White		Schools	Schools	Schools	Schools	Schools
Teachers		in	with	with	with	with
in	%	System	All-	All-	All-	All-
Formerly			Negro	White	Negro	White
Negro			Students	Students	Faculty	Faculty
Schools						

1	2.2	7	5	0	3	0
1	2.3	6	4	1	3	0

—	—	6	4	1	N.A.	—
—	—	11	7	1	N.A.	—
5	6.2	11	7	1	4	1
—	—	11	7	0	N.A.	—
—	—	N.A.	—	—	—	—
—	—	N.A.	—	—	—	—
—	—	N.A.	—	—	—	—

***820** ON PETITION FOR REHEARING AND PETITION FOR REHEARING EN BANC IN NO. 27106.

PER CURIAM:

The Petition for Rehearing is denied and no member of this panel nor Judge in regular active service on the Court having requested that the Court be polled on rehearing en banc, (Rule 35 Federal Rules of Appellate Procedure;

Local Fifth Circuit Rule 12) the Petition for Rehearing En Banc is denied.

ON MOTION FOR CLARIFICATION AND AMENDMENT IN NOS. 26450, 27303, 27054, 27087, 27106

PER CURIAM:

In these consolidated cases the United States has moved that the decision and order of this court entered on May 28, 1969, be clarified and amended so as to make clear

that our order giving expedited treatment to appeals from orders or decrees of the district court on remand is limited to orders or decrees pertaining to relief for the 1969-70 school year only. The attorneys for the appellants have joined in the request.

The order of the court of May 28, 1969, is amended so as to delete therefrom the following:

Any appeals from orders or decrees of the district court on remand shall be expedited. Any appeal may be on the original record. The record on any appeal shall be lodged with this court and appellant's brief filed, all within thirty days of the date of the order or decree of the district court from which the appeal is taken.

and by substituting therefor the following:

Any appeals from orders or decrees of the district court on

remand pertaining to relief for the 1969-1970 school year shall be expedited. Any such appeal may be on the original record. The record on any such appeal shall be lodged with this Court and appellant's brief filed, all within thirty days of the date of the order or decree of the district court from which appeal is taken.

Any appeals from orders or decrees of the district court on remand pertaining to relief for a year subsequent to the 1969-1970 school year shall, unless otherwise ordered by the court, be taken in accordance with the Federal Rules of Appellate Procedure.

All Citations

417 F.2d 801

Footnotes

¹ United States v. Jefferson County Bd. of Educ., 372 F.2d 836 (5th Cir. 1966) (hereinafter, Jefferson I), aff'd with modifications on rehearing en banc, 380 F.2d 385 (5th Cir.) (hereinafter, Jefferson II), cert. denied sub nom., Caddo Parish Sch. Bd. v. United States, 389 U.S. 840, 88 S.Ct. 67, 19 L.Ed.2d 103 (1967).

² Green v. County Sch. Bd. of New Kent County, 391 U.S. 430, 88 S.Ct. 1689, 20 L.Ed.2d 716 (1968).

³ Conley v. Lake Charles Sch. Bd., 293 F.Supp. 84 (W.D.La.1968).

⁴ By order of January 9, 1969, without opinion, this court, after a poll of its members, denied the motion of appellants in the Western District cases that those cases be heard by the court en banc. Cleveland v. Union Parish Sch. Bd., 406 F.2d 1331 (5th Cir. 1969). The dissenting opinion to that order appears in 406 F.2d at 1333.

Both the Western District and the Eastern District cases were among those consolidated on appeal in Adams v. Mathews, 403 F.2d 181 (5th Cir. 1968).

⁵ 303 F.Supp. 1224 (E.D.La.1969).

⁶ 298 F.Supp. 283 (E.D.La.1969).

- ⁷ 'Here the district court found that the school board acted in good faith. But good faith does not excuse a board's non-compliance with its affirmative duty to liquidate the dual system. Good faith is relevant only as a necessary ingredient of an acceptable desegregation plan.' *Henry v. Clarksdale Municipal Separate Sch. Dist.*, supra 409 F.2d at 684.
- ⁸ Twenty-two of the school boards were ordered to integrate their school systems beginning with the 1965-66 school year. Two boards commenced with the 1964-65 school year. Nine began in 1966-67, and five did not begin until the 1967-68 school year.
- ⁹ 'With every ounce of sincerity which we possess we think freedom of choice is the best plan available. We are not today going to jeopardize the success already achieved by casting aside something that is working and reach blindly into an experimental 'grab bag.'"
- 293 F.Supp. at 88.
- ¹⁰ See the concurring opinion of Judge Rubin in Duval County:
- 'Green emphasizes that school officials have a continuing duty to take whatever action may be necessary to provide 'prompt and effective disestablishment of a dual system.' If one method is ineffective, they are to try another. Hence, no single plan is or can be judicially approved as a catholicon. 'Brown I and all of its successors, as well as Green, Monroe, and Raney, contemplate that school plans will be prepared by local officials and school boards, not by courts. But if local officials fail to assume their responsibilities under the Constitution, district courts must continue to attempt to formulate the plans that should be prepared by school officials based on their expert knowledge, training and skill.' (Citations omitted.)
- 402 F.2d at 908.
- ¹¹ See, e.g., the discussion of *Whittenberg v. Greenville County School District*, 298 F.Supp. 784 (D.C.S.C., March 31, 1969), at note 14, *infra*, and accompanying text.
- ¹² But a plan which contributes toward preserving segregated schools by incorporating zones corresponding to racially separate residential patterns is unacceptable. *United States v. Indianola*, supra.
- ¹³ At least two district judges in Louisiana have ordered the use of the facilities of this center. Tangipahoa Parish, before us on this appeal, was ordered on October 15, 1968 to produce a plan for the 1969-70 school year for unitary operation of its school system. When the school board informed the court that it was unable to find a plan better than the one in existence, the court appointed the Center to prepare a plan. A hearing has not yet been held on

whether the Center's plan will be adopted.

In *Harris v. St. John the Baptist Parish Sch. Bd.*, Civ.No. 13212 (E.D.La. Apr. 23, 1969), the school board, after it did not come up with a plan of its own, was ordered to consult with the Center. A hearing was set on the Center's plan. The board came in with two plans of its own. The district judge accepted one of the board's plans, which incorporated some of the Center's suggestions.

¹⁴ The district court directed that all school districts submit to the Office of Education, HEW, their existing method of operation, along with any changes proposed by them, and to seek to develop in conjunction with HEW an acceptable plan of operation 'conformable to the constitutional rights of the plaintiffs * * * and consonant in timing and method with the practical and administrative problems faced by the particular districts.' If a plan is agreed upon by the school district and HEW, the South Carolina district court will approve it unless the plaintiffs show it does not meet constitutional standards. If the school district already is operating under a plan approved by HEW, it will be adopted by the court absent a showing of constitutional infirmity. If no agreed plan is developed, the court will hold a hearing and enter its decree, considering the respective proposed plans of the district, the plaintiffs, and HEW.

¹⁵ The Supreme Court said: 'The general experience under 'freedom of choice' to date has been such as to indicate its ineffectiveness as a tool of desegregation.' 391 U.S. 430, 88 S.Ct. 1689, 1695, 20 L.Ed.2d at 725.

See also the opinion of District Judge Heebe in *Moses v. Washington Parish School Board*, 276 F.Supp. 834 at 851-852 (E.D.La.1967):

'If this Court must pick a method of assigning students to schools within a particular school district, barring very unusual circumstances, we could imagine no method more inappropriate, more unreasonable, more needlessly wasteful in every respect, than the so-called 'free-choice' system.

'Under such a system the school board cannot know in advance how many students will choose any school in the system— it cannot even begin to estimate the number. The first principle of pupil assignment in the scheme of school administration is thus thwarted; the principle ought to be to utilize all available classrooms and schools to accommodate the most favorable number of students; instead, this aim is surrendered in order to introduce an element of 'liberty' (never before part of efficient school administration) on the part of the students in the choice of their own school. Obviously there is no constitutional 'right' for any student to attend the public school of his own choosing. But the extension of the privilege of choosing one's school, far from being a 'right' of the students, is not even consistent with sound school administration. Rather, the creation of such a choice only has the result of demoralizing the school system itself, and actually depriving every student of a good education.

'Under a 'free-choice' system, the school board cannot know or estimate the number of students who will want to attend any school, or the identity of those who will eventually get their choice. Consequently, the board cannot make plans for the transportation of students to schools, plan curricula, or even plan such things as lunch allotments and schedules; moreover, since in no case except by purest coincidence will an appropriate distribution of students result, and each school will have either more or less than the number it is designed to efficiently handle, many students at the end of the free-choice period have to be reassigned to schools other than those of their choice— this time on a strict geographical-proximity basis, see the Jefferson County decree, thus burdening the board, in the middle of what should be a period of firming up the system and making final adjustments, with the awesome task of determining which students will have to be transferred and which schools will receive them. Until that final task is completed, neither the board nor any of the students can be sure of which school they will be attending; and many students will in the end be denied the very 'free choice' the system is supposed to provide them.' (Emphasis in

original.)

- ¹⁶ See Davis v. Mobile County, *supra*, in which this court required a zone plan for urban areas but left freedom of choice in effect in rural areas. See also the dissenting opinion to the denial of en banc hearing in the instant cases, 406 F.2d at 1338-1339: 'I am not suggesting that freedom of choice should necessarily be abandoned in favor of zoning. * * * There is nothing necessarily unconstitutional about freedom of choice of geographic zoning or a combination of the two.'
- 1 Not available. This signal followed by dashes in adjoining columns means figures for all such columns are available
- 2 The 1969-70 figures for all school systems, where shown, are based upon the incomplete results of the latest choice period (March 1, 1969 to April 1, 1969). They are not intended to be a completely accurate forecast of the racial make-up of the schools involved for 1969-70. At oral argument of these cases the parties were directed to furnish this information to the court to the extent possible, and in most instances they have done so.
- 3 Figures given for faculty cross-overs for 1969-70 in all school systems, where shown, represent only the planned or tentative assignments as reported to the court by the school boards since oral argument.
- 4 Fractions have been dropped from teacher cross-over figures, with no attempt to round off the figure.
- 5 In a report filed in the district court February 27, 1967, a copy of which has been filed with this court pursuant to our oral order for additional data, the Bossier Parish School Board states that it has set as a minimum goal for 1969-70 a 100% increase in faculty integration.
- 6 In this parish there are minor discrepancies between those figures collated by the appellants and those by the United States. The differences are nominal and do not impel a different conclusion on any issue in the case. We use appellants' figures.
- 7 In a report filed in the district court on February 21, 1969 Caddo Parish states it has a goal of increasing faculty cross-over by 50% for the 1969-70 school year.
- 8 In its report to the district court in February, the East Carroll School Board states it has plans to increase faculty integration by approximately 100% in 1969-70.

- 6 In this parish there are minor discrepancies between those figures collated by the appellants and those by the United States. The differences are nominal and do not impel a different conclusion on any issue in the case. We use appellants' figures.
- 9 1967-68 reports of school board to the district court show that no teacher served full time in a Cross-over situation. 1968-69 reports do not distinguish between full and part-time teachers.
- 10 Vermillion Parish has only one remaining school in which negroes are predominant. That school is all-Negro.
- 11 Statistics on student integration in 1967-68 in Winn Parish appear to be derived from choice form reports to the district court dated September 8, 1967. They do not necessarily represent the number of students attending integrated schools during that year.
-